

Message Text

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ACTION SS-15

INFO OCT-01 NEA-11 ISO-00 MMO-01 AID-05 PER-01 A-01
ABF-01 SP-02 /038 W
-----049341 200914Z /11
R 191228Z MAY 78
FM AMEMBASSY NEW DELHI
TO SECSTATE WASHDC 1696

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FOR DEPUTY UNDER SECRETARY FOR MANAGEMENT FROM AMBASSADOR

E.O. 11652: NA
TAGS: AODE
SUBJECT: MODE - AUTHORIZED STAFFING LEVELS FOR AID FOR
FY 78 AND FY 79

1. I AM AMONG THOSE WHO HAVE BEEN PUZZLED BY THE APPARENT CONTRADICTION BETWEEN THE PRESIDENT'S CLEAR CALL TO LIMIT OFFICIAL PERSONNEL OVERSEAS UNDER MODE, AND THE INCREASED LEVELS OF AID STAFFING PROJECTED FOR THE YEARS AHEAD. AT THE SAME TIME, IN INDIA WHERE WE ARE RESUMING A BILATERAL AID RELATIONSHIP, THERE IS THE OBVIOUS NEED TO ESTABLISH A SMALL RESIDENT STAFF TO IMPLEMENT THE FORTHCOMING AID PROGRAM. I HAVE MADE STRONG RECOMMENDATIONS THAT THIS STAFF CONTAIN ONLY THOSE OFFICERS ABSOLUTELY NECESSARY, WITH TECHNICAL AND SPECIAL EXPERTISE BROUGHT HERE ON SHORT TEMPORARY DUTY AS NEEDED.

2. PERHAPS THE DIFFICULTIES THAT HAVE ARISEN IN TRYING TO ACCOMPLISH THESE TWO SOMEWHAT CONTRADICTORY OBJECTIVES STEM FROM AID'S REQUIREMENT TO SUBMIT BUDGET PROPOSALS, INCLUDING STAFF LEVELS, FAR IN ADVANCE OF ACTUAL IMPLEMENTATION. IT FOLLOWS FROM THIS THAT POSITIONS TEND TO BE ESTABLISHED IN ANTICIPATION OF NEED, RATHER
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THAN AS A RESULT OF DEMONSTRATED NEED, AS IS THE CASE UNDER NORMAL MODE PRACTICE.

3. BEGGINING WITH A RESIDUAL AID STAFF OF 6 USDH, I HAVE AGREED TO AN ADDITION OF 4 USDH IN PREPARATION FOR THE RESUMPTION OF A BILATERAL AID PROGRAM IN FY 78. THERE ARE NO PASAS AT THIS TIME, AND NO IDI. ONE COOPERATIVE LEAGUE

OF THE US (CLUSA) RESIDENT EMPLOYEE (CLUSA IS UNDER AID CONTRACT) IS BEING AUGMENTED BY TWO ADDITIONAL EMPLOYEES IN FY 78, AND WE ANTICIPATE AN INTERNATIONAL EXECUTIVE SERVICE CORP. (IESC) MEMBER (ALSO UNDER AID CONTRACT) TO BE ASSIGNED HERE UNDER SPONSORSHIP OF THE US-INDIA JOINT BUSINESS COUNCIL.

4. THUS, FOR FY 78, USAID AND USAID SUPPORTED STAFF WILL BE:

TITLE	NUMBER	NAME
DIRECTOR	1013	JOHN WITHERS
PROGRAM OFFICER	N/A	JOHN GUNNING (DUE 78)
ASSISTANT PROGRAM		
OFFICER	5013	RICHARD HERR
CONTROLLER	4014	STANLEY NOWAK
CAPITAL DEVELOPMENT		
OFFICER	1032	PETER BLOOM
ASSISTANT CAPITAL		
DEVELOPMENT OFFICER	1042	JEFFREY MALICK (DUE 78)
FOOD FOR PEACE OFFICER	7015	GEORGE WARNER
ASSISTANT FOOD FOR PEACE		
OFFICER	7025	ARTHUR WONG
AGRICULTURE DEVELOPMENT		
OFFICER	8015	F. RIGGS (DUE 78)
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EXECUTIVE ASSISTANT (FSS)	1022	CYNTHIA BRYANT
CLUSA DIRECTOR		REX WINGARD
CLUSA		TO BE ASSIGNED

CLUSA	"
CLUSA	"
IESC	"

TOTAL USDH 10

PASA 0

IDI 0

CONTRACT 4

5. THE BUDGET PROPOSAL FOR FY 79, NOW BEFORE CONGRESS, SHOWS A PROPOSED STAFF LEVEL OF 14 USDH. ALTHOUGH WE HAVE HAD SOME POSITIONS SUGGESTED TO US, I HAVE NOT YET RECOMMENDED ANY SPECIFIC ADDITIONAL POSITIONS FOR FY 79. WE ARE AT PRESENT, HOWEVER, PREPARING THE AID/I BUDGET FOR FY 80 WHICH REQUIRES THE LISTING OF SPECIFIC POSITIONS FOR FY 78, FY 79 AND FY 80. AGAIN THIS MEANS RECOMMENDATIONS FOR ADDITIONAL POSITIONS BASED ON ANTICIPATED NEED.

6. SINCE THE FY 79 PROGRAM IS STILL UNDER CONSIDERATION,
I AM NOT PREPARED AT THIS TIME TO MAKE SPECIFIC RECOMMENDATIONS
FOR ADDITIONAL STAFF. WHEN OUR FY 79 PROGRAM IS APPROVED,
I EXPECT TO SUBMIT MY DETAILED PROPOSALS UNDER MODE.

7. ADMINISTRATIVE
SUPPORT FOR AID/I IS PROVIDED UNDER
FAAS. THE ADDITION OF 4 USDH IN FY 78 IS BEING ABSORBED
WITHOUT ANY ADDITIONS TO THE FAAS STAFF. INCREASES IN
AID STAFF LEVELS BEYOND THIS, HOWEVER, MAY AT SOME POINT
REQUIRE ADDITIONAL ADMINISTRATIVE STAFF.

8. THE STYLE OF IMPLEMENTATION OF OUR BILATERAL AID
PROGRAM IN INDIA IS OF CRITICAL IMPORTANCE. I PLACE ONE
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ELEMENT OF THAT STYLE - A SMALL RESIDENT AMERICAN STAFF-
AT THE TOP OF OUR RECOMMENDATIONS. I WELCOME, THEREFORE,
YOUR REAFFIRMATION THAT MODE PROCEDURES MUST APPLY FOR ALL
ELEMENTS OF THE MISSION. I AM INSISTING THAT STAFFING
PROJECTIONS IN THE ANNUAL BUDGET SUBMISSION FOR AID/I FOR
FY 78, FY 79 AND FY 80 INCLUDE A STATEMENT THAT LEVELS
AND POSITIONS LISTED THEREIN ARE FOR PLANNING PURPOSES
ONLY. EACH POSITION WILL BE INDIVIDUALLY RECOMMENDED
ONLY AFTER A PRESENT NEED IS DEMONSTRATED TO MY
SATISFACTION.
GOHEEN

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 19 may 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978NEWDE07920
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780212-0930
Format: TEL
From: NEW DELHI
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780540/aaaabhma.tel
Line Count: 147
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 063e8c9a-c288-dd11-92da-001cc4696bcc
Office: ACTION SS
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: ONLY
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: ONLY
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 24 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2638084
Secure: OPEN
Status: NATIVE
Subject: MODE - AUTHORIZED STAFFING LEVELS FOR AID FOR FY 78 AND FY 79
TAGS: AODE
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/063e8c9a-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014